

**UNITED STATES DISTRICT COURT  
NORTHERN DISTRICT OF NEW YORK**

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UNITED STATES OF AMERICA,

Plaintiff,

1:19-cv-01621 (BKS/DJS)

v.

RICHARD A. SCOTT and HOMEFRONT  
DEVELOPMENT CORPORATION,

Defendants.

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**Appearances:**

*For Plaintiff:*

Cynthia Malone  
Sherri Jennifer Smith  
Pincus Law Group, PLLC  
425 RXR Plaza  
Uniondale, NY 11556

**Hon. Brenda K. Sannes, United States District Judge:**

**MEMORANDUM-DECISION AND ORDER**

**I. INTRODUCTION**

Plaintiff United States of America brings this action seeking to foreclose a mortgage encumbering 8 Lincoln Street, Granville, New York (the “Property”). (Dkt. No. 1).<sup>1</sup> Defendant Richard A. Scott, the owner and mortgagor of the Property, and Defendant Homefront Development Corporation (“Homefront”), have failed to file an Answer to the Complaint. Presently before the Court is Plaintiff’s renewed motion for default judgment under Rule 55(b) of the Federal Rules of Civil Procedure. (Dkt. No. 19). For the reasons stated below, Plaintiff’s

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<sup>1</sup> This Court has jurisdiction under 28 U.S.C. § 1345 as the United States is the Plaintiff in this action.

renewed motion for default judgment is denied.

## II. BACKGROUND

Defendant brought its initial motion for default judgment on October 1, 2020. (Dkt. No. 15). The Court denied the motion due to Plaintiff's failure to comply with the procedures required under Article 13 of New York Real Property Actions and Proceedings Law ("RPAPL"), N.Y. Real Prop. Acts. Law §§ 1301–1392, and directed Plaintiff that any renewed motion must address the noted deficiencies. (Dkt. No. 18). The Court assumes familiarity with the facts of this case, as set forth in its previous decision.

## III. DISCUSSION

### A. Compliance with RPAPL

"In New York, prior to commencing a residential foreclosure action, a lender must comply with certain requirements set forth in the Real Property Actions and Proceedings Law." *CIT Bank N.A. v. Schiffman*, 36 N.Y.3d 550, 552 (2021); *see OneWest Bank, N.A. v. Conklin*, 310 F.R.D. 40, 44 (N.D.N.Y. 2015).<sup>2</sup> To state a valid mortgage foreclosure claim, Plaintiff must first establish the common law elements of: (1) the existence of a debt; (2) that is secured by a mortgage; and (3) a default on that debt. *OneWest Bank, N.A.*, 310 F.R.D. at 44 (citing *U.S. Bank, N.A. v. Squadron VCD, LLC*, 504 F. App'x 30, 32 (2d Cir. 2012)). Second, Plaintiff must comply with the RPAPL service and filing requirements: (1) service of the statutory notice on the mortgagor prior to commencing the action,<sup>3</sup> (2) service of the statutory notice on the

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<sup>2</sup> *See also* 42 U.S.C. § 1475(b) (providing that, in foreclosing on a rural housing loan mortgage, "the Secretary shall follow the foreclosure procedures of the State in which the property involved is located to the extent such procedures are more favorable to the borrower than the foreclosure procedures that would otherwise be followed").

<sup>3</sup> Section 1304 of the RPAPL requires the lender to serve a statutory notice entitled "YOU MAY BE AT RISK OF FORECLOSURE. PLEASE READ THE FOLLOWING NOTICE CAREFULLY" on the borrower at least ninety days before commencing the foreclosure action. N.Y. R.P.A.P.L. § 1304; *see also OneWest Bank, N.A.*, 310 F.R.D. at 44 n.3.

mortgagor with the summons and complaint,<sup>4</sup> (3) filing the required information with the superintendent of the New York State Department of Financial Services,<sup>5</sup> (4) service of a summons containing specified language,<sup>6</sup> and (5) filing the notice of pendency in compliance with RPAPL § 1331 and New York C.P.L.R. § 6511(a).<sup>7</sup> *Id.*

As the Court previously determined in ruling on Plaintiff's initial motion for default judgment, Plaintiff established the common-law elements of a mortgage foreclosure claim and its compliance with RPAPL §§ 1303, 1304, 1331. (Dkt. No. 18, at 6–7). However, Plaintiff's prior motion did not adequately reflect whether Plaintiff had complied with RPAPL § 1306 by making the required filing with the Department of Financial Services. (*Id.* at 8). In its renewed motion, Plaintiff has cured this deficiency and provided evidence that it successfully made the required filing. (*See* Dkt. No. 22, at 2–8). While the initial “Proof of Filing Statement” indicated that the filing status was “Step 1 Incomplete-Missing Mortgagee Info,” (Dkt. No. 19, at 124), correspondence between Plaintiff and the Department of Financial Services indicates that on January 21, 2021 the filing was “updated to reflect [its] status – Step 1 completed,” (Dkt. No. 22, at 5). Plaintiff also provided evidence that “Step 2” of the filing was subsequently completed.

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<sup>4</sup> Section 1303 of the RPAPL requires the foreclosing party in a mortgage foreclosure action to serve a statutory notice entitled “Help for Homeowners in Foreclosure” with the summons and complaint. *OneWest Bank, N.A.*, 310 F.R.D. at 44 n.4.

<sup>5</sup> Section 1306 of the RPAPL requires the lender to file the “New York State Department of Financial Services’ form containing the borrower’s name, address, and last known telephone number together with the amount claimed as due and owing on the mortgage” within three business days of mailing the Section 1304 notice. *OneWest Bank, N.A.*, 310 F.R.D. at 44 n.5.

<sup>6</sup> Section 1320 of the RPAPL requires the lender to serve a summons that, in addition “to the usual requirements applicable to a summons in the court,” contains a notice “in boldface” that reads “NOTICE YOU ARE IN DANGER OF LOSING YOUR HOME.” N.Y. R.P.A.P.L. § 1320.

<sup>7</sup> Section 1331 of the RPAPL requires that the plaintiff, “at least twenty days before a final judgment directing a sale is rendered, shall file in the clerk’s office of each county where the mortgaged property is situated a notice of the pendency of the action, which shall specify, in addition to other particulars required by law, the date of the mortgage, the parties thereto and the time and place of recording.” N.Y. R.P.A.P.L. § 1331. New York C.P.L.R. § 6511(a) requires that, unless the complaint has already been filed in the county in which the property affected is located, the complaint must be filed with the notice of pendency. N.Y. C.P.L.R. § 6511(a).

(*Id.* at 8). Accordingly, Plaintiff has complied with the requirements of Section 1306. *See CIT Bank*, 36 N.Y.3d at 559–60 (noting that “the principal objective of the filings is to provide statistical data permitting [the Department of Financial Services] to accurately track and analyze loans at risk of foreclosure and properly allocate foreclosure counseling resources statewide”).

Plaintiff also had not previously alleged that it complied with Section 1320, which requires a special summons in private residence cases. Under Section 1320, the requisite notice on the summons must be provided in an action to foreclose a mortgage “on a residential property containing not more than three units.” N.Y. R.P.A.P.L. § 1320. The Court directed Plaintiff to provide some authority permitting it to proceed in this action without having complied with Section 1320. (*See* Dkt. No. 18, at 6–7). In response, Plaintiff asserts that default judgment may still be entered despite its noncompliance with Section 1320 because “no prejudice resulted to Defendant.” (Dkt. No. 19, ¶¶ 13–15). Plaintiff relies on *Aronson v. Callahan*, 83 N.Y.S.3d 792, 793–94 (Sup. Ct. Apr. 17, 2018), to argue that a failure to comply with Section 1320 may be disregarded “if a substantial right of a party is not prejudiced.” (Dkt. No. 19, ¶ 14). Plaintiff asserts that here there is no prejudice because Defendant “vacated the property,” was served “at an address other than” the Property, and “never appeared in the instant action but was defaulted.” (*Id.* ¶ 15). However, the argument that failure to comply with Section 1320 may be excused where there is a lack of prejudice to a party misconstrues *Aronson*. In *Aronson*, the court noted that, “[w]hile courts may disregard a defect or irregularity if a substantial right of a party is not prejudiced, failing to comply with one of the foreclosure reforms[’] mandatory conditions precedent *will not be deemed a minor irregularity that can be overlooked.*” *Aronson*, 83 N.Y.S.3d at 793–94 (emphasis added) (citation omitted). The court then went on to hold that “[i]nasmuch as the plaintiff admits that he failed to comply with the statutory language of

RPAPL § 1320 in his actual summons, that failure is not excused, and the complaint must be dismissed.” *Id.* at 794. Here, Plaintiff has failed to comply with “one of the foreclosure reforms[’] mandatory conditions precedent” and has cited no other authority in support of its position that its failure to comply with Section 1320 may be excused because of an alleged lack of prejudice to Defendants.

Because Plaintiff has failed to show its compliance with Section 1320 or otherwise provide authority permitting it to proceed in this action without having complied with Section 1320, Plaintiff’s renewed motion must be denied.<sup>8</sup>

### **B. Monies Owed**

A party’s default “is not considered an admission of damages.” *Cement & Concrete Workers Dist. Council Welfare Fund v. Metro Found. Contractors Inc.*, 699 F.3d 230, 234 (2d Cir. 2012) (citation omitted). On a motion for default judgment, a court “must instead conduct an inquiry in order to ascertain the amount of damages with reasonable certainty.” *Credit Lyonnaise Sec. (USA), Inc. v. Alcantra*, 183 F.3d 151, 155 (2d Cir. 1999) (citing *Transatlantic Marine Claims Agency, Inc. v. Ace Shipping Corp., Div. of Ace Young Inc.*, 109 F.3d 105, 111 (2d Cir. 1997)). “There must be an evidentiary basis for the damages sought by plaintiff, and a district court may determine if there is sufficient evidence either based upon evidence presented at a hearing or upon a review of affidavits and documentary evidence.” *Cement & Concrete Workers Dist. Council Welfare Fund*, 699 F.3d at 234 (citing Fed. R. Civ. P. 55(b)(2)). The note and mortgage, as the governing instruments, should determine any default damages. *Builders Bank v.*

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<sup>8</sup> Because Plaintiff’s renewed motion for default judgment must be denied, the Court does not address Plaintiff’s motion for default judgment as to Homefront. As the Court previously noted, it is not clear that Homefront’s lien on the Property is subordinate to Plaintiff’s lien. (Dkt. No. 18, at 9 n.9).

*Rockaway Equities, LLC*, No. 08-cv-3575, 2011 WL 4458851, at \*6, 2011 U.S. Dist. LEXIS 107409, at \*13 (E.D.N.Y. Sept. 23, 2011).

In ruling on Plaintiff’s initial motion for default judgment, the Court determined that Plaintiff had not provided adequate support for the subsidy, escrow, and other fees charges it sought to recover. (Dkt. No. 18, at 10). In connection with its renewed motion for default judgment, Plaintiff has submitted an affidavit from Walter Lindsey Jr., a Lead Foreclosure Specialist with the USDA Rural Housing Service. (Dkt. No. 22-1, at 1–3). Mr. Lindsey provides a schedule indicating that as of May 13, 2021, Defendant Scott owes:

Unpaid Principal	\$73,153.57
Unpaid Interest	9,301.63
Subsidy to Be Recaptured	19,744.08
Escrow	17,765.50
Late Charges	47.35
Other Fees	5,221.45
<b>TOTAL:</b>	<b>\$125,233.58</b>

(*Id.* at 4–6).

To support the subsidy charge, Plaintiff provides the parties’ “Subsidy Repayment Agreement” under which Defendant Lancor agreed that “subsidy received . . . is repayable to the Government upon the disposition or nonoccupancy of the security property.” (*Id.* at 8–9). Plaintiff also provides an itemization of the “Subsidy Received” on Defendant’s account from February 2010 to September 2018; the total subsidy received amounts to \$19,744.08. (*Id.* at 11). Accordingly, Plaintiff has provided sufficient support for the subsidy recapture charges.

The schedule provided by Plaintiff itemizes the escrow charges, which consist of tax and insurance payments. (*Id.* at 4). These charges also appear on the spreadsheet of account activity provided from Plaintiff’s business records. (*Id.* at 13–19). Similarly, the schedule itemizes “other fees,” which include Property Management/Caretaker,” “Utilities,” and “Inspections” fees. (*Id.* at

5–6; *see also id.* at 13–19 (account activity spreadsheet)). Accordingly, the Court finds that Plaintiff has provided adequate support for the escrow and other fees charges.

#### IV. CONCLUSION

For these reasons, it is hereby

**ORDERED** that Plaintiff’s renewed motion for default judgment (Dkt. No. 19) is **DENIED without prejudice**; and it is further


**ORDERED** that if Plaintiff intends to proceed in this matter, Plaintiff is directed to re-serve the summons and complaint on Defendants, accompanied by the boldface notice required by N.Y. R.P.A.P.L. § 1320<sup>9</sup> and the notice required by N.Y. R.P.A.P.L. § 1303; and it is further

**ORDERED** that the Clerk is directed to reissue the summonses to enable Plaintiff to reserve the summonses and complaint; and it is further

**ORDERED** that the Clerk shall serve a copy of this Decision and Order on all parties in accordance with the Local Rules.

**IT IS SO ORDERED.**

Dated: October 22, 2021  
Syracuse, New York

  
**Brenda K. Sannes**  
U.S. District Judge

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<sup>9</sup> For Plaintiff’s reference, other plaintiffs in federal court have used this District’s standard summons form (AO 440). *See, e.g., Dietech Fin. LLC v. Frantz*, No. 16-146, Dkt. No. 31-1 (July 21, 2016). The plaintiff’s affidavit of service states that, along with the summons and complaint, it served the “1320 NOTICE” on the defendants. *E.g., id.* at Dkt. No. 31-3.